Dispersal of Transgenes through Maize Seed Systems in Mexico

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1 Abstract

| 2 | Objectives: Current models of transgene dispersal focus on gene flow via pollen while |
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| 3 | neglecting seed, a vital vehicle for gene flow in centers of crop origin and diversity. We |
| 4 | analyze the dispersal of maize transgenes via seeds in Mexico, the crop's cradle. |
| 5 | Methods: We use immunoassays (ELISA) to screen for the activity of recombinant proteins |
| 6 | in a nationwide sample of farmer seed stocks. We estimate critical parameters of seed |
| 7 | population dynamics using household survey data and combine these estimates with |
| 8 | analytical results to examine presumed sources and mechanisms of dispersal. |
| 9 | Results: Recombinant proteins Cry1Ab/Ac and CP4/EPSPS were found in 3.1% and 1.8% |
| 10 | of samples, respectively. They are most abundant in southeast Mexico but also present in |
| 11 | the west-central region. Diffusion of seed and grain imported from the United States might |
| 12 | explain the frequency and distribution of transgenes in west-central Mexico but not in the |
| 13 | southeast. |
| 14 | Conclusions: Understanding the potential for transgene survival and dispersal should help |
| 15 | design methods to regulate the diffusion of germplasm into local seed stocks. Further |
| 16 | research is needed on the interactions between formal and informal seed systems and grain |
| 17 | markets in centers of crop origin and diversification. |

| 18 | As increasing numbers of genetically modified crops are released into the environment, the |
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| 19 | likelihood of unintended ecological effects on both agricultural and natural systems |
| 20 | increases. These effects become particularly relevant in centers of crop origin and diversity |
| 21 | (1). In Mexico, a country that harbors over 60% of maize's (Zea mays L.) genetic variation, |
| 22 | gene flow among landrace and teosinte (wild Z. mays) populations has occurred readily |
| 23 | since maize's domestication 9,000 years ago (2, 3). But unlike domestication genes, which |
| 24 | often represent a loss of function that decreases a plants' ability to survive without human |
| 25 | intervention, many transgenes (e.g., Cry genes) represent a gain of function that could |
| 26 | enhance the survival or even the weediness of wild relatives (4, 5). |
| 27 | Assessing the potential for the dispersal of transgenes into crop landrace and wild |
| 28 | populations is critical (6, 7). The presence of transgenes in Mexican maize landraces was |
| 29 | first reported in 2001 in the state of Oaxaca (8), but the extent of their dispersal is still in |
| 30 | question. A subsequent study reported the presence of transgenes (9), while a third failed to |
| 31 | detect them (10). Some suggested that transgenes had disappeared, but recent studies have |
| 32 | confirmed their presence in Oaxaca and found them in a new area of Mexico (11, 12). |
| 33 | Inconsistencies across studies might be due to differences in the analytical methods used or |
| 34 | to narrow geographic sampling (12, 13). Most analyses to date have been based on |
| 35 | haphazard sampling of fields and seed stocks in a restricted number of localities; results are |
| 36 | not representative of a well-defined population. Discrepancies might also be due to the |
| 37 | dynamics of seed populations (13, 14). However, the absence of proper data on seed |
| 38 | dynamics and a formal framework to interpret these data has lead to widespread |
| 39 | speculation. |
| 40 | In this paper, we analyze the implications of seed dynamics on the dispersal of maize |

41 transgenes across Mexico. There have been no commercial releases of genetically modified

| 42 | varieties (GMVs) of maize in Mexico, and there was a moratorium on all open-field |
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| 43 | plantings after 1998. However, seed of maize GMVs can be purchased in the United States |
| 44 | (US), where it is widely planted, and brought into Mexico. US maize grain is another |
| 45 | possible source of transgenes, since millions of tons of non-segregated grain have been |
| 46 | imported and distributed throughout Mexican rural areas by the public retail network |
| 47 | Diconsa. Seed and pollen exchange are both essential for the dispersal and persistence of |
| 48 | alleles in cross-pollinated plants (15), yet there has been scant research on the effect of seed |
| 49 | exchange on crop genetics (16, 17). Current models of transgene dispersal focus almost |
| 50 | exclusively on pollen exchange and the selective advantage of transgenes in wild |
| 51 | populations (18-20). Although they are well suited to industrialized agriculture, where seed |
| 52 | is an input replaced every cropping cycle and seed exchange is absent, these models are not |
| 53 | appropriate wherever seed is a capital asset saved across cropping cycles. In most centers of |
| 54 | crop diversity, including Mexico, farmers save seed across cycles, forming local seed |
| 55 | stocks, and they exchange seed among each other creating informal seed systems (6, 14, |
| 56 | 21). Seed systems consist of an interrelated set of components including breeding, |
| 57 | management, replacement and distribution of seed (22). In addition to seed systems, |
| 58 | farmers occasionally use grain purchased as food or feed in lieu of seed (21). Although |
| 59 | there have been recent attempts to model the role of seed movement and anthropogenic |
| 60 | factors in the establishment of feral crop populations and volunteers in industrialized |
| 61 | agriculture (23), seed dynamics in centers of crop diversity constitute an entirely different |
| 62 | phenomenon (6). In contrast to pollen, which deposits largely within meters (18, 20), seed |
| 63 | and grain can move thousands of kilometers, and seed replacement can alter local allele |
| 64 | frequencies instantly and decisively (6, 16, 17). Unsurprisingly, some analysts have |
| 65 | assumed that maize germplasm introduced into Mexico, including GMVs, can diffuse |

| 66 | rapidly across the country through informal seed systems and grain markets (24-26). It is |
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| 67 | undeniable that genes can linger in or travel across local seed stocks as a result of farmers' |
| 68 | decisions (6, 13, 15), but there are no quantitative analyses of this process. Here, we assess |
| 69 | the potential for transgene dispersal via seed based on a model of crop populations and |
| 70 | nationwide data on maize seed management (14). We assess the distribution of transgenes |
| 71 | across Mexico, and we test whether this distribution can be explained through different |
| 72 | combinations of previously proposed mechanisms (9, 10, 13, 25). |
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75 Materials and methods

76 Studies of transgene dispersal face several methodological challenges. Although both 77 polymerase chain reaction (PCR) and enzyme-linked immuno sorbent assays (ELISA) offer 78 reasonable accuracy in the detection of transgene frequencies above 0.5%, frequency 79 estimates themselves are still problematic (12, 27-29). Quantitative estimates often depend 80 on the screening method used (12, 28). They also depend critically on the sampling 81 framework (12, 27). Even when transgene frequencies in a sample can be determined with 82 reasonable accuracy, inferences on their frequency in the field must account for the 83 structure and dynamics of the crop's metapopulation (12, 13). Gene frequencies are scale-84 dependent due to the influence of population structure on gene flow. Spatial structure 85 determines pollen exchange within and among individual plots in a locality during a single 86 cropping cycle (19, 20, 30), but seed dynamics and management can have an overwhelming 87 influence on the structure of populations across cycles and locations (14, 23, 30, 31). It is 88 misleading to estimate allele frequencies beyond the plot level without unraveling this 89 complex population structure (12, 13).

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90 In order to avoid these shortcomings, we focus here on the dynamics of relatively 91 homogeneous populations, *i.e.*, seed lots, and the presence/absence of recombinant proteins 92 within them. A seed lot is defined here as the set of kernels of a specific type (e.g., shape, 93 size or color) selected by a farmer and sown during a cropping cycle (30). A transgenic 94 seed lot is defined as one which contains one or more seeds expressing recombinant 95 proteins. Seed lots and groups of seed lots that share some characteristic (e.g., origin) are 96 often subject to distinct rates of replacement and diffusion, which means that they 97 constitute a well-defined seed population that can decrease or increase in numbers within 98 the crop's metapopulation as a function of seed management (14). Thus, the dispersal of 99 genes within and across crop populations can be fostered or strictly limited by farmers' 100 management practices.

101 The rate of growth (λ) of a closed seed population depends on the rates at which 102 farmers save seed across cycles (p) and diffuse it (q) among a number (C) of fellow 103 farmers: $\lambda = p + qC$ (14). In general, seed type *i* will grow as long as $\lambda_i > 1$. Seed that is not 104 saved must be replaced, so that the rate of seed replacement is equal to l - p. In a 105 metapopulation of constant size, a seed type that exhibits higher rates of replacement or 106 lower rates of diffusion than the rest will decrease until it becomes extinct (14). In 2002, the 107 total maize acreage in Mexico was constant relative to previous years, and the estimated 108 growth rate of the landrace metapopulation was $\lambda = 1.03$ (14). Hence, differences in the 109 rates of replacement and diffusion across maize seed types will indicate their propensity to 110 spread within the metapopulation.

We estimated the frequency of presumed sources of maize transgenes and the rates of
seed replacement and diffusion using data from the nationally representative 2002 Mexico
Rural Household Survey (ENHRUM) (14). This allowed us to analyze the presumed

114 mechanisms of transgene dispersal into landrace populations. Using ELISA, we screened a 115 collection of all maize seed types kept by survey households to determine the presence of 116 transgenes. We tested for activity of two specific recombinant proteins from the most 117 common commercial maize GMVs in the US in 2002: CP4/EPSPS (RoundUp Ready 118 maize) and Cry1Ab/Ac (Bt maize). While PCR is perhaps the most common transgene 119 detection method, ELISA's accuracy in qualitative analysis is comparable (27, 29). ELISA 120 has been thoroughly validated for transgene detection in maize (28, 29); it offers clear 121 advantages when screening large samples and is widely used in scientific research (11, 18, 122 32-34). By screening directly for active recombinant proteins, we avoid technical problems 123 associated with establishing the presence of recombinant DNA sequences from leaf tissue 124 (12). Our frequency estimates might be conservative if transgenes are present but inactive 125 due to silencing (35) and given that we screen for only the most common recombinant 126 proteins.

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128 Seed-lot sample and survey data. ENHRUM, the Mexico Rural Household Survey, was 129 undertaken by the Programa de Estudios del Cambio Económico y la Sustentabilidad del 130 Agro Mexicano, El Colegio de México, and the Rural Economies of the Americas Program, 131 University of California, Davis, in collaboration with the Mexican census bureau (Instituto 132 Nacional de Estadística, Geografía e Informática, INEGI). The survey is representative of 133 the rural population nationwide and in each of the five regions in which INEGI divides the 134 country. It is based on a stratified, three-stage cluster sampling frame designed by INEGI. 135 Within each region, a sample of states, localities and households (*i.e.*, primary, secondary 136 and elementary sample units, respectively) was selected through simple random sampling at 137 every stage (36, 37). Hence, our household sample consisted of 1765 households in 80

138 localities across 14 of the country's 31 states. The survey provides detailed information on 139 the activities and assets of the rural population. ENHRUM also gathered data on every 140 maize seed lot (*i.e.*, every distinct seed type) managed by households at the time of the 141 survey, including detailed data for 2002 and retrospective data on seed diffusion for the 142 previous 5 years. Data on 861 maize seed lots from 606 households were used to estimate 143 rates of seed replacement and diffusion. Since these data are derived from a census of seed 144 lots owned by surveyed households (*i.e.*, there was no sampling of seed lots within 145 households), there are no sample design effects to consider other than those pertaining to 146 the sampling of households themselves. As with most surveys, the precision of variance 147 estimates derived from ENHRUM data is affected by its complex sample design. While 148 clustering increases the variance of estimates, stratification entails a gain in precision of 149 21% relative to simple random sampling (36). Although it is possible to correct for design 150 effects on the variance of simple descriptive statistics (e.g., means and aggregates), no 151 correction methods are available for most analytical statistics (36, 37), including the ones 152 presented in this paper, which assume a simple random sampling of households. For a full 153 discussion of ENHRUM's sample frame see <<u>http://precesam.colmex.mx</u>>. Rate 154 differences were determined through the analysis of three-way tables based upon log-linear 155 models (38).

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Seed sample and molecular analysis. Survey households also provided three seed-quality maize ears (*mazorcas buenas para semilla*) of every type they owned. This entailed selection out of seed stocks (or a harvest pile) according to farmers' criteria, which tends to sort out unintended crosses exposed by xenia when the pollen's genotype has a visible influence on the development of the endosperm (30). A total of 419 seed lots were collected

162 from 286 households in 49 localities across the 14 states. Seed replaced or discarded by 163 households after the 2002 harvest was surveyed but not collected. Hence, the collection is 164 representative of seed stocks at the beginning of 2003, which allows us to assess transgene 165 dispersal up to the summer/fall 2002 cycle. Despite a larger sampling effort in the northeast 166 and northwest, little maize was collected in those regions because commercial seed, which 167 is common there, is replaced annually. The two regions are treated here as one. Seed is 168 stored at El Colegio de la Frontera Sur (ECOSUR) and identified by blind-code collection 169 numbers.

170 A wide number of transgenic maize events is available today and present in US grain

171 exports (39, 40). However, at the time of the collection, only three events expressing

172 Cry1Ab/Ac and one expressing CP4/EPSPS had been deregulated and released

173 commercially in the United States (according to information retrieved from the Agbios

174 database <<u>www.agbios.com</u>> and the United States Regulatory Agencies Unified

175 Biotechnology Website <<u>http://usbiotechreg.nbii.gov/database_pub.asp</u>>, accessed March

176 30th, 2009). Among the former, Bt11 and MON810 had been commercialized by 1997 and

177 DBT418 (expressing Cry1Ac) by 2001. NK603, which expresses CP4/EPSPS, was

commercialized in 2001. Another event expressing Cry1Ab/Ac (176) and three expressing
both proteins (MON802, MON809 and MON80100) had been deregulated by 2002 but not
released.

In order to maximize the number of pollination events sampled, two complete rows were removed from every ear in the ENHRUM collection and sown in bio-controlled greenhouse conditions until the six-leaf stage. Leaf tissue of 20 randomly-chosen individuals per ear was then pooled to integrate a single sample for each seed lot. Our protocol entails a sample size (n) of 60 seeds per lot, allowing detection of transgenic seed frequencies >0.045 (*i.e.*, >4.5%) at P <0.05 (12). This corresponds to GMV seed lots and
some advanced-generation seed mixtures resulting from different combinations of crossing; *e.g.*, selfing of GMV x non-GMV hybrid or backcrossing and reciprocals of a GMV x nonGMV cross with a non-GMV. In some cases, <60 seedlings per lot reached the six-leaf
stage, reducing our ability to detect transgenes.

191 Commercial DAS-ELISA kits (Agdia, Elkhart, IN) used can detect 1 seed expressing 192 CP4/EPSPS in 1000 and 1 leaf in 100 (www.agdia.com). A test of 1750 seed and leaf 193 samples expressing CP4/EPSPS and 1750 conventional EPSPS samples, performed by the 194 manufacturer, showed no false positives or negatives (www.agdia.com). We performed 195 duplicate tests for each sample to increase the reliability of results (18). In order to avoid 196 contamination, tissue samples and controls were processed separately according to the 197 standard protocol (11). Kits were used on duplicate tests of 327 samples (10,979 individual 198 seedlings) for CP4/EPSPS and 321 samples (10,679 seedlings) for Cry1Ab/Ac. As a 199 negative control for both assays, we used leaf tissue of glufosinate resistant maize from the 200 biolistic transformation of the CML72 X CML216 hybrid introducing the pat gene 201 (encoding phosphinothricin-N-acetyltransferase). CML72 and CML216 are two of 202 CIMMYT's tropical inbred maize lines. Leaves of maize plants expressing Cry1Ab/Ac and 203 CP4/EPSPS were used as positive controls (41). Optical density (OD) was measured at 650 204 nm in a spectrophotometer after incubating for 10 minutes. Positive controls showed 205 readings equal to the positive lyophilized protein provided with the kit. Negative controls 206 (CML72, CML216) were consistently non-reactive to CP4/EPSPS and Cry1Ab/1Ac. 207 Positive threshold values (*Th*) were defined as OD mean + 5 SD of the normalized blank 208 and negative control leaf tissue values, which is a more stringent criterion than the 209 manufacturer's. Thresholds were set to $Th_{CP4} = 0.154$ for CP4/EPSPS and $Th_{Cry} = 0.142$ for

Cry1Ab/Ac. Only samples with duplicate positive measurements (above the threshold)
were considered positive. Analytical results were used to estimate frequencies of seed lots
containing transgenes at the regional and national level but not the frequencies of
transgenes within seed lots. A focus on presence/absence of transgenes at the seed lot level
is entirely compatible with our interest in long-distance dispersal via seed. We have
analyzed transgene dispersal at the locality level using a very different methodology and
report our findings elsewhere (see ref. 12).

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219 **Results**

220 Seed management and dynamics. According to ENHRUM data, between 1997 and 2001, 221 0.5% of Mexican rural farmers sowed maize seed brought from the US, but none of them 222 conserved this seed in 2002 (Table 1). Nearly 3% of farmers sowed maize grain obtained in 223 Diconsa, the public retail network, at least once during the same 5-year period, but only 224 0.5% of seed lots sown in 2002 came from this source. Seed obtained from government 225 agencies was nearly as common as Diconsa's, while the formal seed system and other 226 sources of grain each account for 10 times more seed. Seed exchange with other farmers 227 through informal seed systems was overwhelmingly the main source of seed across Mexico 228 (Table 1). Its importance is much greater in the southeast than in the north, where the seed 229 industry and other institutional sources are also significant.

Analysis of seed replacement rates through separate goodness-of-fit tests revealed differences based on the type (P <0.001) and location (P <0.001) of seed sources (Table 2). Seed introduced into a locality and seed obtained through the formal system were replaced most often. A log-linear model was used to test for interactions of source type and location

234 effects (38). Only seed obtained through informal systems or as grain was included in this 235 model, since all commercial seed is introduced, by definition. G-tests revealed significant 236 interactions of replacement rates with source type (P = 0.002) and location (P < 0.001) 237 (Table 2). Freeman-Tukey deviates showed that seed obtained from neighbors was less 238 likely to be replaced than seed from farmers outside the locality (*i.e.*, introduced seed) or 239 seed grain acquired locally; but seed from all non-local sources was replaced at the same 240 rate. Separate log-linear models controlling for the locality's altitude confirmed the effect 241 of source type and location (P < 0.001) while evincing marginally significant altitudinal 242 effects (P = 0.10) (Table 3). Introduced seed is replaced more in low altitudes; local seed is 243 replaced less in high altitudes.

244 Goodness-of-fit tests revealed differences in diffusion rates based on seed source (P =245 (0.003) and source location (P = (0.01)) as well as on whether seed was newly acquired or 246 saved (P = 0.01) (Table 2). Introduced, newly-acquired and commercial seed were diffused 247 the least. Differences were largely restricted to introduced commercial seed, which was 248 mostly newly acquired. Although no significant interaction effects were found in the 249 diffusion of seed obtained through informal systems and as grain, complete independence 250 of diffusion rates on source type and source location (P = 0.70; G = 1.4, 3df) and on 251 ownership (P = 0.53; G = 2.2, 3df) could not be rejected when seed from formal systems 252 was excluded from the analyses (Table 2). In separate tests controlling for altitude, 253 marginally significant source location (P = 0.10) and ownership (P = 0.05) effects were 254 evident, but no altitudinal effects on diffusion rates were found (P = 0.34, 0.53) (Table 3). 255 As we have said, rate differences among seed types show that some populations spread 256 within the metapopulation (e.g., landraces acquired from neighbors) while others contract 257 (e.g., introduced seed and grain). Differences also allow us to trace the likely fate of

germplasm as seed travels across categories (*e.g.*, after newly introduced seed is saved andincorporated into local stocks).

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| 261 | Detection of transgenes. Immunoassays used to monitor for the activity of recombinant |
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| 262 | proteins in the collection yielded 6 positive samples for CP4/EPSPS and 10 for Cry1Ab/Ac, |
| 263 | representing 1.8 and 3.1% of seed lots nationwide, respectively (Table 4). CP4/EPSPS was |
| 264 | present only in the southeast region. Within this region, it was most common in the state of |
| 265 | Oaxaca (P = 0.01) but was also found in Yucatán (Fig. 1). Cry1Ab/Ac's distribution also |
| 266 | was aggregated in the southeast region (P < 0.01) but in this case in the state of Veracruz (P |
| 267 | = 0.05). It was present in the state of Guanajuato in the west-central region as well. It is |
| 268 | noteworthy that 5% of samples nationwide expressed activity of recombinant proteins, and |
| 269 | no samples showed activity of both proteins. |

270 All positive-testing samples whose type and source were identified were landraces 271 obtained through informal seed systems. Farmers had obtained 55% of these seed lots prior 272 to 1996, mostly locally. They had mixed 15% of them with other seed before or during 273 2002, and diffused 38% across farms during the last 5 years, 3.0 times (C) on average. This 274 is not significantly different from diffusion rates for landrace seed lots in general, 41% of 275 which were diffused an average of 3.2 times during the same period. In a locality in 276 Veracruz, four out of ten seed lots of the chipahuac variety expressed Cry1Ab/Ac, but 277 twenty seed lots of other landraces did not. Since pollen exchange would result in a more 278 even dispersal of transgenes across landraces, the previous pattern is suggestive of dispersal 279 through seed diffusion.

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282 **Discussion**

283 Our results suggest that 5.0% of seed lots in Mexican maize seed stocks could express 284 recombinant proteins despite the moratorium on GMV plantings. All seed lots testing 285 positive were landraces; *i.e.*, no GMV seed lots were found in the sample. Even allowing 286 for sample error, transgenic seed lots were at least 10 times more abundant in seed stocks 287 than GMV lots, since the observed frequency of transgenic seed lots is 5.0%, while the 288 upper limit of the confidence interval of GMV frequency is 0.5%. If we were to explain this 289 ratio as the result of pollen exchange and natural selection alone, it would imply a 290 remarkably strong reproductive advantage for GMVs. Out of every field sown to a GMV, 291 pollen would have spread to more than 10 fields in amounts sufficient to reach detectable 292 frequencies given our sampling protocol (>4.5%). However, it seems unlikely that 293 transgenes in commercial maize GMVs (e.g., Bt or glyphosate-resistant maize) can confer 294 such advantage in Mexico. Susceptibility to Cry toxins varies across insect species as well 295 as within species (42). Cry toxins expressed by Bt maize lines in 2002 target the European 296 corn borer (Ostrinia nubilalis), which is not a pest in Mexico. In contrast, some locally 297 important insect pests—e.g., the fall armyworm (Spodoptera frugiperda)—are significantly 298 less susceptible to these toxins (42, 43). There are no reports on the efficacy of Bt maize 299 against other major pests in Mexico, e.g., the maize weevil (Sitophilus zeamais). Likewise, 300 there is no selection in favor of plants carrying CP4/EPSPS, which confers tolerance to 301 glyphosate. Glyphosate-based herbicides are rarely used in subsistence maize production 302 and were not reported in localities where CP4/EPSPS was detected. Alternatively, the 303 observed distribution of transgenes might be explained in terms of seed dynamics. 304 Transgene dispersal requires a combination of the following processes: commercial 305 release of seed of a GMV through formal seed networks; adoption and use of GMV on

306 farm; hybridization of a GMV and a non-transgenic variety (whether a landrace or an 307 improved variety); diffusion of transgenic seed lots through informal seed systems; 308 diffusion of transgenic grain through grain markets; and use of transgenic grain as seed. 309 GMVs expressing Cry1Ab/Ac, such as MON810 or Bt11, might have been imported and 310 sown in Mexico as early as 1997. After hybridizing with a landrace, Cry1Ab/Ac could have 311 dispersed through informal seed systems and local grain markets for up to 5 years before 312 seed in our sample was harvested in 2002. The window for dispersal was much shorter in 313 the case of CP4/EPSPS, whose most likely source is NK603, released in the US in 2001. 314 NK603 seed might have been imported and sown in Mexico in 2001, dispersing for only 315 one year before our sample was collected. Imported grain expressing CP4/EPSPS would 316 have been available by 2002, making hybridization possible but leaving no time for further 317 dispersal.

318 A high rate of seed replacement might help explain the absence of GMVs in the 319 sample. In Mexico, an estimated 92% of non-local (i.e., introduced) seed is replaced after a 320 single cycle (14). If only 8% of GMV lots were saved across cycles, following this pattern, 321 GMVs might be 12.5 times more abundant in the fields than in seed stocks. Over 19% of 322 fields in northern Mexico might have been sown to GMVs in 2002 without being detected 323 (Table 4). Pervasive seed replacement limited ENHRUM's collection of seed in that region 324 (14), which includes the states of Tamaulipas and Chihuahua, where use of imported GMV 325 seed has been reported (e.g., Foro sobre la Minuta con Proyecto de Ley de Bioseguridad de 326 Organismos Genéticamente Modificados, Salón Legisladores, Congreso de la Unión, 327 August 6, 2003; Pérez M, Cientos de hectáreas, sembradas de maíz transgénico en 328 Chihuahua. La Jornada, October 29, 2007.) However, even if transgenes were present and 329 dispersed across fields via pollen, a high seed replacement rate would have prevented their

330 survival across cycles. Overall, it is not surprising that transgenes were not found in331 northern Mexico even if they were present.

332 In principle, high transgene frequencies in other regions could be due to a high 333 migration rate (44) through repeated introductions of GMV seed. But, foreign seed 334 introductions are relatively rare outside northern Mexico (Table 1), and a low seed-335 diffusion rate in that region would curtail transgene dispersal through informal seed 336 systems into other regions. A more widespread route for transgene dispersal would be grain 337 markets. Seed acquired as grain (*i.e.*, "grain seed") is not often saved; it is replaced 4 times 338 more often than seed acquired from neighbors (Tables 2 & 3). In 2002, grain seed bought in 339 Diconsa (a presumed source of transgenes) or seed acquired in the US might have been 340 sown in up to 1.8% of fields in west-central Mexico (Table 1), but none of it was saved into 341 2003 by the surveyed farmers. Some of this germplasm might have made its way into local 342 seed stocks nevertheless.

343 Unlike commercial hybrid seed, which is replaced methodically, the most likely 344 reason for replacing grain seed is bad performance. Although local grain might perform 345 well as seed, grain seed of improved varieties, including GMVs, is not likely to perform 346 well because it has already been subjected to one generation of inbreeding even prior to 347 sale. It is possible, therefore, that farmers usually find non-local grain seed inappropriate 348 and discard it. Still, some grain seed is occasionally perceived as a source of valuable traits 349 and backcrossed into local varieties. Improved seed often is crossed with local seed to adapt 350 the former to local conditions or impart specific traits to the latter (6, 14, 21). Commercial 351 hybrids can loose vigor rapidly, but farmers diffuse seed fast and cross it promptly (14). 352 This could also be the case of grain used as seed, which diffuses well but disappears 353 unusually fast (Tables 2 & 3). Hence, GMV grain seed might have disappeared as a distinct

seed type (and genotype) while its genes remained within the gene pool. Recombinant traits in commercially available maize GMVs may have no evident advantage in Mexico, but it is not necessarily these traits that farmers might have perceived as valuable and backcrossed into local maize, especially if GMVs are not phenotypically distinct from their hybrid isolines. Thus, intentional mixing of seeds might help explain both the rarity of GMVs in seed stocks relative to transgenic landrace seed lots and the apparent high frequency (>4.5%) of individual transgenic seeds within the latter.

361 Overall, seed management could have led to the transfer of transgenes from various 362 sources into landraces and their dispersal within west-central Mexico, where the 363 introduction and diffusion of improved seed through informal systems are highest (14). Yet, 364 it is hard to explain the abundance of transgenes in the southeast, where use of foreign seed 365 or Diconsa grain seed is the lowest (Table 1). Grain smuggling and grain brought from 366 northern Mexico might increase the possible sources of transgenes in the southeast, but 367 these sources cannot account for the region's estimated 13.2% of transgenic seed lots 368 (Table 4). Although genes can disperse remarkably fast via seed, the implicit rate of seed 369 diffusion is well in excess of 10-fold—exceedingly high by current standards. Valuable 370 new seed lots are propagated rapidly—an average of 6.6 times in five years (14)—but 371 <0.7% of all seed lots in ENHRUM diffused >10-fold in the 5 years prior to the survey. 372 Moreover, all potential sources of transgenes, including introduced seed and grain seed, 373 exhibit high replacement rates but low diffusion (Table 2), so we would expect their 374 populations to decline in numbers within a locality rather than spreading. Also, since 375 cultural and environmental heterogeneity limits the diffusion of seed across localities (14, 376 17), transgenes would have to disperse autonomously in every locality. Accidental transfer 377 of transgenes across fields might also be limited in the southeast, since seed of improved

varieties (including GMV grain seed) often is ill-adapted to conditions in the region, bound
to pollinate asynchronously, produce less pollen and yield poorly (45).

380 In sum, the frequency of transgenes in southeast Mexico is not consistent with i) the 381 current use of germplasm from presumed sources of transgenes or ii) the rate at which 382 germplasm normally spreads through informal seed systems even under the most favorable 383 conditions. Observed frequencies suggest that either additional sources of transgenes were 384 available in the past or seed from available sources was diffused more extensively. One 385 possibility is that transgenes were diffused through the formal seed system, particularly by 386 local seed companies targeting sub-prime agricultural areas. During the nineties, INIFAP, 387 Mexico's leading agricultural research institution, promoted non-conventional maize 388 hybrids—*i.e.*, a cross of a local variety and a hybrid—as an option for these areas, where 389 registered varieties are not competitive (46). Development and release of genetically 390 modified materials is regulated by law and has not been reported. Certified seed must meet 391 origin, genetic identity and quality standards. However, only a fraction of commercial seed 392 in Mexico is certified, and sale of non-certified seed (including non-conventional hybrids) 393 is not regulated. Transgenes might accidentally find their way into non-certified seed 394 through various sources and mechanisms, as they have done in the US (47). In Mexico, 395 their source could be the seed of a GMV grown locally or of a local variety that has already 396 been introgressed with exotic germplasm originating in the US. 397 While these scenarios are clearly more likely for GMVs released in 1997 than for

those released in 2001, none of them are highly probable under current conditions. Formal seed systems are usually limited outside prime agricultural areas by a lack of demand for improved varieties. Seed obtained from the seed industry accounted for only 0.8% of the southeast's total in 2002. Nevertheless, the reach of formal systems into sub-prime areas

was much greater in the recent past. Government programs such as *Kilo por Kilo*, which
operated between 1996 and 2001, extended their reach significantly (48). Although *Kilo por Kilo*'s express goal was to promote the use of certified seed in prime areas, it extended
into sub-prime areas where it distributed non-certified seed, often ill-suited to local
conditions (48, 49). In 2001, most seed distributed through the program failed to meet
federal standards, prompting auditors to recommend "a more strict record" of the origin and
sanitary standards of seed (48).

409 Visible signs of government intervention on local seed stocks can dissipate fairly 410 quickly. In 2002, only 0.4% of maize seed lots sown by rural farmers were reported as 411 having a governmental source (Table 1). Yet, widespread diffusion of improved varieties 412 can have a lasting influence on local germplasm (21). All three lots from a governmental 413 source in the ENHRUM collection were acquired by their respective farmers in 2001; one 414 was identified as an improved variety, another as a landrace, and a third reportedly had 415 mixed origins. Samples of the last two, collected in west-central Mexico, tested negative. 416 Alternative explanations to transgene dispersal in southeastern Mexico should be explored, 417 including containment failures of NK603 prior to its release or of events not released 418 commercially, which has occurred in the United States before.

It is of interest whether transgenes will disappear or continue to disperse across the Mexican landscape. It is likely that GMVs brought into cultivation have been discarded, but some of them might have been incorporated by farmers into local seed stocks. Such materials are usually managed indistinguishably from local seed, which might prevent their disappearance wherever maize populations are relatively closed and stable, as in the southeast highlands (14, 16, 17). Notably, there are no evident differences in the diffusion rates of positive samples and other landrace seed lots in the survey. In contrast, in areas

426 where seed populations are constantly infused by improved seed and grain, as in west-central 427 Mexico, existent transgenic seed lots could disappear gradually as local stocks are replaced; 428 but exotic hybrids, including GMVs, might be introduced anew for the same reason. 429 Although transgene flows within crop fields are relatively well understood, analysis 430 of highly-structured crop populations still poses serious challenges (12, 13, 20). Studies 431 seeking to estimate transgene frequencies in centers of crop diversity must deal with 432 significant scale issues (13). Spatial aggregation of transgenes facilitates their detection 433 within particular populations but lowers the overall probability of detection across 434 populations (12). In order to design an efficient sampling framework, some prior 435 knowledge of the distribution of allele frequencies is needed (12, 13). Studies to date show 436 that transgenes can be extremely rare in some localities even when neighboring populations 437 exhibit relatively high frequencies (9-12). Yet, little is known about the distribution of 438 transgenes at larger scales. Our estimates of the frequency of transgenic seed lots across 439 maize populations in Mexico should provide guidance to future studies. Although their 440 distribution continues to be aggregated, transgenes seem to be more widely spread than 441 previously thought (9-12).

442 Understanding transgene dynamics within crop metapopulations poses a different set 443 of challenges. Some have speculated that transgene dispersal is unsurprising and inevitable 444 (26). Hypotheses on the disappearance of transgenes from landrace populations are even 445 more controversial (9, 10, 12, 13). Including this report, there is now evidence of 446 transgenes in Oaxaca in 2001, 2002 and 2004 but no indication of whether this is the result 447 of dispersal across cycles and localities or of repeated introductions (12). Crop populations 448 are subject to evolutionary forces operating at different spatial and temporal scales (6, 14-449 17, 30). Analyzing the implications of seed dynamics on population genetics requires

450 resolving conceptual and methodological differences between the disciplines that 451 traditionally study these forces. Analysis of transgene dynamics and frequencies in crop 452 fields and seed stocks serves different purposes. Unlike natural forces operating in the field, 453 management of seed stocks determines the survival of entire populations, often irrespective 454 of their fitness advantage (14, 17). Our analysis of these forces suggests that the potential 455 for transgene survival and dispersal through informal seed systems varies widely among 456 and within regions. Informal systems provide only weak linkages between seed stocks 457 across regions. Grain markets and formal seed systems can tighten these linkages; yet, little 458 is known about how these channels are linked.

459 Regulation on the release of genetically modified crops in many developing countries 460 is pending. In Mexico, current law initiatives assume that the spread of transgenes into 461 centers of crop origin and diversification can be either prevented or reversed if commercial 462 release of GMVs is restricted to areas of industrialized agriculture. Our results show that 463 this approach might be ineffective. While screening protocols for commodity stocks and 464 imports have improved (27, 39), tracking grain flows within Mexico is a daunting task 465 posing formidable challenges. Explaining the precise circumstances surrounding 466 containment failures in the US has proved difficult (47, 50). It is even more difficult in 467 Mexico, particularly after deregulation of the seed industry in 1991. Deregulation allowed 468 the industry to sell non-certified seed and abolished the requirement of keeping or 469 depositing samples with the government's official genebank. Many small seed companies 470 operating during the nineties have disappeared, leaving few records. At the same time, 471 deposits in the official genebank consist of 400 seeds from an unspecified number of ears, 472 which might exclude genetic variation in landraces and their crosses, such as non-

| 473 | conventional hybrids. Under these conditions, only high transgene frequencies can be |
|-----|--|
| 474 | detected with confidence (12, 13). |
| 475 | In order to fully assess the potential for transgene dispersal in centers of crop origin |
| 476 | and diversification, further research is needed on germplasm flows through formal and |
| 477 | informal seed systems and grain markets, and on the interactions between these channels. |
| 478 | |
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Figure 1. **Distribution of survey sample and maize populations.** ENHRUM localities (blue), including those where transgenic proteins were detected (black circles). Distribution of teosinte (red) and maize landrace (green) according to INIFAP and CIMMYT genebank collections. Geographic data provided by ENHRUM and Campo Experimental Valle de México, Instituto Nacional de Investigaciones Forestales y Agropecuarias (INIFAP) were processed with ArcInfo.

| | Seed sources (%) | | | | | | | | |
|-------------|------------------|----------------------|----------------------|--------------------------|---------------------------|-----------------------|----------------------|--------------------|--------------------|
| Design | No. of | Other | Farmers' | Commune out ³ | Other | Seed | Foreign | Diconsa | Other |
| Region | seed lots | farmers ¹ | markets ² | Government ³ | institutions ⁴ | industry ⁵ | source ^{*6} | grain [*] | grain ⁸ |
| National | 736 | 85.5 | 0.1 | 0.4 | 3.4 | 5.2 | 0.0 (0.0-0.3) | 0.5 (0.2-1.5) | 4.9 |
| Southeast | 266 | 95.5 | 0.0 | 0.4 | 0.4 | 0.8 | 0.0 (0.0-0.7) | 0.0 (0.0-0.7) | 3.0 |
| Center | 282 | 92.9 | 0.4 | 0.4 | 1.8 | 2.1 | 0.0 (0.0-0.7) | 0.0 (0.0-0.7) | 2.5 |
| West-Center | 111 | 64.0 | 0.0 | 1.8 | 3.6 | 17.1 | 0.0 (0.0-1.7) | 1.8 (0.8-7.2) | 11.7 |
| North | 77 | 54.5 | 0.0 | 0.0 | 18.2 | 14.3 | 0.0 (0.0-2.5) | 2.6 (1.5-11.2) | 10.4 |

Table 1. Percentage distribution of original sources of maize seed across regions in Mexico in 2002

* Confidence intervals (in parentheses) were estimated using profile-likelihood and binomial ln(-ln) transformations.

Conndence intervals (in parentheses) were estimated usin
 Friends, neighbors and relatives.
 Farmers who sell seed openly to the public.
 Government agencies and programs, e.g., Kilo por Kilo.
 Intermediaries, private firms and banks.
 Private seed companies.

6. Any source outside of Mexico.

7. Any source of grain other than Diconsa.

| | Replacement by source location ² (N = 716) | | | D:ff | | | Diffusion by source | | | |
|--------------------|---|-------------|-------|--|----------|-------|-----------------------|------------|-------|--|
| | | | | Diffusion by ownership ³ (N = 711) | | | location ² | | | |
| | | | | Ň | | , | (N = 711) | | | |
| Seed source | local | Introduced | total | own | new | total | local in | ntroduced | total | |
| Informal system | 0.18 | 0.54 | 0.21 | 0.24 | 0.18 | 0.22 | 0.23 | 0.20 | 0.22 | |
| Grain seed | 0.70 | 0.55 | 0.63 | 0.13 | 0.12 | 0.13 | 0.15 | 0.10 | 0.13 | |
| Formal system | | 0.93 | 0.93 | 0.00 | 0.03 | 0.02 | | 0.03 | 0.02 | |
| Total | 0.19 | 0.69 | 0.27 | 0.23 | 0.15 | 0.21 | 0.22 | 0.12 | 0.21 | |
| G source effect | | 12.5** (2 d | f) | | 0.9 (2 d | f) | | 0.9 (2 df) | I | |
| G origin/ownership | | 15.6** (2 d | f) | | 1.0 (2 d | f) | | 0.2 (2 df) | I | |
| effect | | | | | | | | | | |

Table 2. Source effects on rates of maize seed-lot replacement (l - p) and diffusion (q) in Mexico¹

Significant at the 0.05 level is indicated by **. G-tests exclude seed from formal seed systems.

1. Expressed as a ratio, rates vary between 0 and 1. Replacement implies that seed is not saved by a farmer across cycles; diffusion entails the exchange of saved seed among farmers.

2. The terms "local" and "introduced" refer to the origin of the immediate source of seed; e.g., seed is local if acquired from neighbors, while seed acquired from farmers in another locality is introduced.

3. Seed acquired during the current cycle is "new;" seed saved by the farmer from a previous cycle is his/her "own."

| | Replacement by | | F | Replacement by | | | | Diffusion by | | | Diffusion by | | |
|---------------------|----------------|----------------|----------------|----------------|--------------------------|--------|-------|------------------------------|-------------|-------|------------------------|----------|-------|
| | S | ource location | 1 ² | | source type ² | | | source location ² | | | ownership ³ | | |
| | | (N = 744) | | | (N = ² | 744) | | | (N = 739) | | | (N = 73 | 39) |
| Altitude | local | introduced | total | informal | grain | formal | total | local | Introduced | total | own | new | total |
| Low (<1200masl) | 0.24 | 0.81 | 0.31 | 0.24 | 0.56 | 1.00 | 0.31 | 0.22 | 0.08 | 0.21 | 0.23 | 0.17 | 0.21 |
| Mid (1200-2000masl) | 0.21 | 0.62 | 0.36 | 0.25 | 0.58 | 0.91 | 0.36 | 0.19 | 0.09 | 0.15 | 0.19 | 0.10 | 0.15 |
| High (>2000masl) | 0.17 | 0.67 | 0.23 | 0.20 | 0.80 | 0.83 | 0.23 | 0.22 | 0.21 | 0.22 | 0.25 | 0.14 | 0.22 |
| Total | 0.20 | 0.67 | 0.28 | 0.22 | 0.63 | 0.93 | 0.28 | 0.22 | 0.13 | 0.20 | 0.23 | 0.14 | 0.20 |
| G source/ownership | | 105.5** (3 df) |) | | 28.8** (| (3 df) | | | 6.2* (3 df) | | 7. | 7** (3 | df) |
| effects | | | | | | | | | | | | | |
| G altitude effect | | 7.72* (4 df) | | | 3.54 (3 | 3 df) | | | 4.5 (4 df) | | | 3.1 (4 d | f) |

Table 3. Altitude and source effects on rates of maize seed-lot replacement (1 - p) and diffusion (q) in Mexico¹

Significant at the 0.05 level is indicated by **; significance at the 0.10 level is indicated by *. G-tests exclude seed from formal seed systems; masl: meters above sea level. 1. Expressed as a ratio, rates vary between 0 and 1. Replacement implies that seed is not saved by a farmer across cycles; diffusion entails the exchange of saved seed among farmers. 2. The terms "local" and "introduced" refer to the location of the immediate source of seed; e.g., seed is local if acquired from neighbors, while seed acquired from farmers in another locality is introduced.

3. Seed acquired during the current cycle is "new;" seed saved by the farmer from a previous cycle is his/her "own."

| | EL | ISA for CP4/EPSPS | EL | ELISA for Cry1Ab/Ac | | | | | |
|-------------|-----------|-----------------------------------|-----------|-----------------------------------|--|--|--|--|--|
| D | No. of | | No. of | | | | | | |
| Region | seed lots | Percent of positives ¹ | seed lots | Percent of positives ¹ | | | | | |
| National | 327 | 1.83 (0.76-3.77) | 321 | 3.12 (1.60-5.45) | | | | | |
| Southeast | 108 | 5.56 (2.28-10.99) | 105 | 7.62 (3.56-13.70) | | | | | |
| Center | 142 | 0.00 (0.00-1.34) | 139 | 0.00 (0.00-1.37) | | | | | |
| West-Center | 68 | 0.00 (0.00-2.79) | 68 | 2.94 (5.55-9.12) | | | | | |
| North | 9 | 0.00 (0.00-19.22) | 9 | 0.00 (0.00-19.22) | | | | | |

Table 4. Expression of transgenic proteins in Mexican maize seed lots in 2002

1. Confidence intervals (in parentheses) were estimated using profile-likelihood and binomial ln(-ln) transformations.

